#### CITY OF MOMENCE, ILLINOIS

Annual Financial Statements

For the Fiscal Year Ended

April 30, 2015

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Larry D. Groskreutz, C.P.A. M.J. Abraham, C.P.A. Amy Eshleman, C.P.A. Dale L. Gerretse, C.P.A.

CERTIFIED PUBLIC ACCOUNTANTS & ADVISORS

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#### INDEPENDENT AUDITORS' REPORT

The Honorable Mayor and Members of the City Council City of Momence Momence, IL 60954

We have audited the accompanying modified cash basis financial statements of the governmental activities, the business-type activities, and each major fund of the

#### CITY OF MOMENCE, ILLINOIS (CITY)

as of and for the year ended April 30, 2015, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

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#### **Basis for Adverse Opinion**

As described in Note 1 to the financial statements, although the City's cash basis of accounting has been modified to include capital assets and related accumulated depreciation and depreciation expense, management has not recorded capital assets in governmental activities' financial statements and, accordingly, has also not recorded depreciation expense on those assets. Accounting principles applicable to such a modified cash basis of accounting require that those assets derived from cash transactions or events be capitalized and depreciated, which would increase the modified cash basis assets, net position and expenses of the governmental activities. The amounts by which this departure affects the modified cash basis assets and expenses of the governmental activities have not been determined.

#### **Adverse Opinion**

In our opinion, because of the significance of the matter discussed in the Basis for Adverse Opinion paragraph, the financial statements referred to above do not present fairly, in conformity with the basis of accounting described in Note 1, the modified cash basis financial position of the governmental activities of the City of Momence as of April 30, 2015, and the changes in modified cash basis financial position thereof for the year then ended.

#### **Unmodified Opinions**

In our opinion, the modified cash basis financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the business-type activities and each major fund of the City of Momence, as of April 30, 2015, and the respective changes in modified cash basis financial position and, where applicable, cash flows thereof for the year then ended in accordance with the modified cash basis of accounting described in Note 1.

#### **Basis of Accounting**

We draw attention to Note 1 of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to this matter.

#### Other Matters

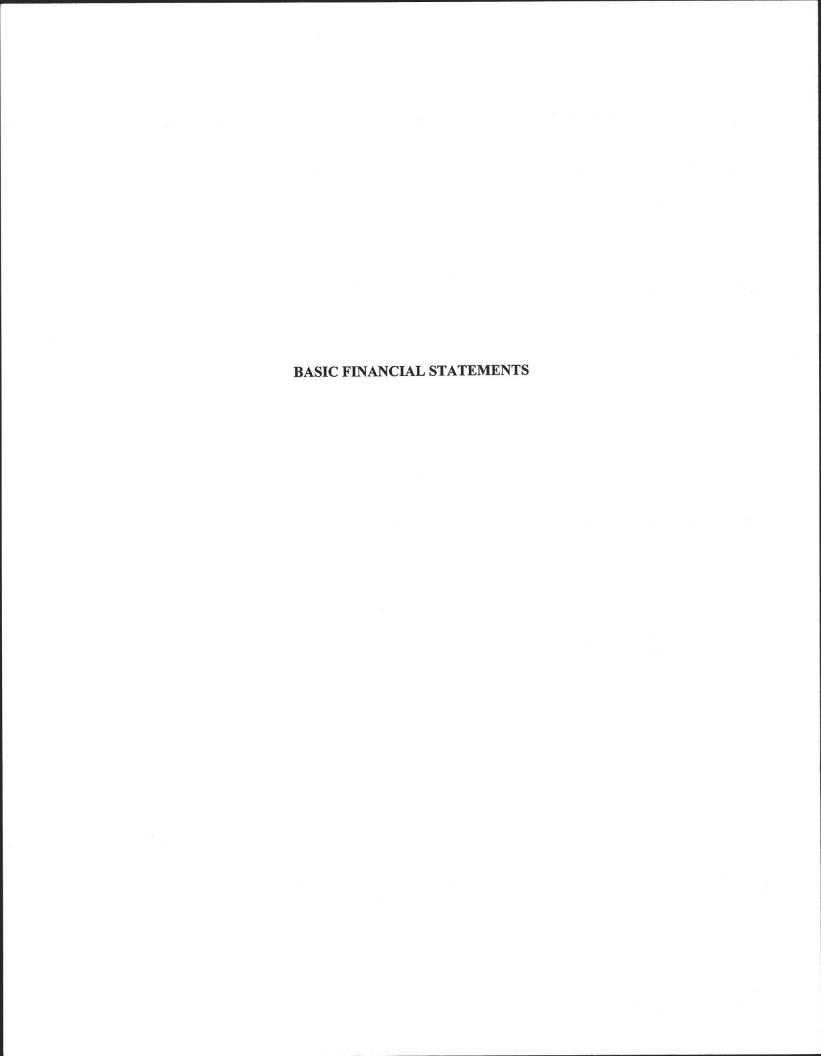
#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The other information listed on pages 23 through 29, which are the responsibility of management, are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Kankakee, Illinois

December 23, 2015

Groskreutz, Abraham, Eshleman & Gerretse LLC



#### CITY OF MOMENCE, ILLINOIS STATEMENT OF NET POSITION - MODIFIED CASH BASIS April 30, 2015

		vernmental Activities		siness-Type Activities	_	Total
Assets						
Cash and cash equivalents	\$	581,466	\$	1,814,944	\$	2,396,410
Investments		63,571		829,865		893,436
Internal balances		(35,188)		35,188		-0-
Capital assets:						
Depreciable (net of accumulated depreciation)				1,831,424		1,831,424
Total assets		609,849		4,511,421		5,121,270
<u>Liabilities</u>						
Long-term liabilites:						
Due within one year		34,450				34,450
Due in more than one year		390,016				390,016
Total liabilities		424,466		-0-	_	424,466
Net Position						
Net investment in capital assets Restricted for:				1,831,424		1,831,424
Street maintenance programs		122,655				122,655
Boorda memorial fund		10,735				10,735
Unrestricted	S-11-11-11-11-11-11-11-11-11-11-11-11-11	51,993		2,679,997	_	2,731,990
Total net position	\$	185,383	_\$	4,511,421	\$	4,696,804

# CITY OF MOMENCE, ILLINOIS STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS For the year ended April 30, 2015

		Pr	Program Revenues	sennes	Net (Expense) F	Net (Expense) Revenue and Change in Net Position	in Net Position
	Expenses	Charges for Services		Operating Grants and Contributions	Governmental	Business-Type Activities	Total
Governmental Activities:			1				
General government	\$ 303,343	\$ 116,502	32 \$	31,320	\$ (155,521)		\$ (155,521)
Public safety	842,474	139,645	15		(702,829)		(702,829)
Public works/transportation	403,840			119,695	(2		(284,145)
Health and welfare	203,727	201,904	94		(1,823)		(1,823)
Interest	22,894		 		(22,894)		(22,894)
Total governmental activities	1,776,278	458,051	51	151,015	(1,167,212)		(1,167,212)
Business-Type Activities:							
Water and sewer	1,617,980	1,466,941	 	7,139		\$ (143,900)	(143,900)
Total	\$ 3,394,258	\$ 1,924,992	92 \$	158,154	(1,167,212)	(143,900)	(1,311,112)
	General Revenues:	SS:					
	Taxes						
	Property taxes	se			369,717		369,717
	Replacement taxes	t taxes			36,853		36,853
	Income taxes	10			321,419		321,419
	Sales and use taxes	e taxes			436,628		436,628
	Other taxes				32,664		32,664
	Rental income				2,500		2,500
	Investment income	ome			1,174	3,818	4,992
	Miscellaneous				35,042		35,042
	Total gene	Total general revenues			1,235,997	3,818	1,239,815
	Changes in	Changes in net position			68,785	(140,082)	(71,297)
	Net position	Net position, May 1, 2014	41		86,137	4,681,964	4,768,101
	Prior peric	Prior period adjustment			30,461	(30,461)	-0-
	Net position	Net position, May 1, 2014, restated	14, restate	pe	116,598	4,651,503	4,768,101
	Net position	Net position, April 30, 2015	.015		\$ 185,383	\$ 4,511,421	\$ 4,696,804

See accompanying notes.

# CITY OF MOMENCE, ILLINOIS BALANCE SHEET - MODIFIED CASH BASIS GOVERNMENTAL FUNDS April 30, 2015

ASSETS	3	General Fund	otor Fuel ax Fund	roject Fund		Service Fund	Gov	Total vernmental Funds
Cash and cash equivalents Investments Due from other funds	\$	456,147 63,571 2,664	\$ 125,319	 			\$	581,466 63,571 2,664
Total assets		522,382	\$ 125,319	\$ -0-	\$	-0-	\$	647,701
LIABILITIES								
Due to other funds	_\$_	35,188	\$ 2,664	\$ -0-	\$	-0-	\$	37,852
FUND BALANCES								
Restricted for: Street maintenance programs Boorda memorial fund Unassigned		10,735 476,459	 122,655	 				122,655 10,735 476,459
Total fund balances	1	487,194	 122,655	 -0-	-	-0-		609,849
Total liabilities and fund balances	\$	522,382	\$ 125,319	\$ -0-	\$	-0-	\$	647,701

# CITY OF MOMENCE, ILLINOIS RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCE TO NET POSITION OF GOVERNMENTAL ACTIVITIES - MODIFIED CASH BASIS April 30, 2015

Total Governmental Fund Balance	\$ 609,849
Amounts reported for governmental activities in the statement of net position are different because:	
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in the governmental funds	 (424,466)
Net position of governmental activities	\$ 185,383

#### CITY OF MOMENCE, ILLINOIS STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

	General Fund	Motor Fuel Tax Fund	Project Fund	Debt Service Fund	Total Governmental Funds
Revenues: Property taxes Replacement taxes State income taxes	\$ 369,717 36,853 321,419				\$ 369,717 36,853 321,419
Sales and use taxes Grant revenue Motor fuel taxes	436,628 32,631	\$ 107,064			436,628 32,631 107,064 201,904
Garbage fees Licenses and fees Franchise agreements Fines and forfeitures	201,904 115,726 32,664 139,645				115,726 32,664 139,645
Refunds and reimbursements Contributions Rental income	776 11,320 2,500				776 11,320 2,500
Investment income Miscellaneous	1,002 35,042	172			1,174 35,042
Total revenues	1,737,827	107,236	\$ -0-	\$ -0-	1,845,063
Expenditures: General government Public safety Public works/transportation Health and welfare	303,343 842,474 268,730 203,727	135,110			303,343 842,474 403,840 203,727
Debt service: Principal retirement Interest expense	18,697 1,634			15,000 21,260	33,697 22,894
Total expenditures	1,638,605	135,110	-0-	36,260	1,809,975
Excess (deficiency) of revenues over expenditures	99,222	(27,874)	-0-	(36,260)	35,088
Other financing sources (uses): Transfers in (out)		(36,260)	-	36,260	-0-
Net change in fund balance	99,222	(64,134)	-0-	-0-	35,088
Fund balance, May 1, 2014	362,970	156,744	(10,223)	34,809	544,300
Prior period adjustment	25,002	30,045	10,223	(34,809)	30,461
Fund balance, May 1, 2014, restated	387,972	186,789	-0-	-0-	574,761
Fund balance, April 30, 2015	\$ 487,194	\$ 122,655	\$ -0-	\$ -0-	\$ 609,849

# CITY OF MOMENCE, ILLINOIS RECONCILIATION OF STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE OF GOVERNMENTAL FUNDS TO STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

Net Change in Fund Balance - Total Governmental Funds	\$ 35,088
Amounts reported for governmental activities in the statement of activities are different because:	
The repayment of the principal portion long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding when incurred in the statement of activities	33,697
Change in net position of governmental activities	\$ 68,785

# CITY OF MOMENCE, ILLINOIS STATEMENT OF FUND NET POSITION - MODIFIED CASH BASIS PROPRIETARY FUND WATER AND SEWER FUND April 30, 2015

ASSETS	
Current assets:	
Cash and cash equivalents	\$ 1,814,944
Investments	829,865
Due from other funds	35,188_
Total current assets	2,679,997
Non-current assets:	
Property and equipment:	
Sewer plant	4,571,560
Sewer equipment	1,886,547
Water equipment	2,216,826
	8,674,933
Less accumulated depreciation	(6,843,509)
Property and equipment, net	1,831,424
Total assets	4,511,421
NET POSITION	
Net investment in capital assets	1,831,424
Unrestricted	2,679,997
Total net position	\$ 4,511,421

#### CITY OF MOMENCE, ILLINOIS STATEMENT OF REVENUES, EXPENSES,

#### AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS

#### PROPRIETARY FUND

#### WATER AND SEWER FUND

Operating revenues: Fees for services Meter sales and tap-on fees Other operating income	\$ 1,460,809 5,485 647
Total operating revenues	1,466,941
Operating expenses:	
Personal services	367,839
Payroll taxes and benefits	143,671
Utilities	199,210
Insurance	89,554
Repairs and maintenance	257,859
Materials and supplies	221,195
Testing expenses	10,872
Waste removal	74,990
Chemicals	19,710
Professional services	45,726
Depreciation	160,570
Other operating expenses	26,784
Total operating expenses	1,617,980
Operating income (loss)	(151,039)
Nonoperating revenues: Interest income	3,818
Grant revenue	7,139
Total nonoperating revenues	10,957
Change in net position	(140,082)
Net position, May 1, 2014	4,681,964
Prior period adjustment	(30,461)
Net position, May, 1 2014, restated	4,651,503
Net position, April 30, 2015	\$ 4,511,421

#### CITY OF MOMENCE, ILLINOIS

#### STATEMENT OF CASH FLOWS - MODIFIED CASH BASIS PROPRIETARY FUND

#### WATER AND SEWER FUND

Cash flows from (used for) operating activities: Receipts from customers Other receipts Payments to employees Payments to suppliers	\$ 1,466,294 647 (367,839) (1,089,571)
Net cash from (used for) operating activities	9,531
Cash flows from (used for) noncapital and related financing activities: Receipts from granting agencies Loans to other funds	7,139 (35,188)
Net cash from (used for) noncapital and related financing activities	(28,049)
Cash flows from (used for) capital and related financing activities: Acquisition of capital assets	(259,807)
Cash flows from (used for) investing activities: Interest income Interest reinvested	3,818 (1,586)
Net cash from (used for) investing activities	2,232
Net increase in cash and cash equivalents	(276,093)
Cash and cash equivalents, May 1, 2014	2,091,037
Cash and cash equivalents, April 30, 2015	\$ 1,814,944
Reconciliation of operating income (loss) to net cash from (used for) operating activities:  Operating income (loss)  Adjustments to reconcile operating income (loss) to net cash	\$ (151,039)
from (used for) operating activities:  Depreciation expense	160,570
Net cash from (used for) operating activities	\$ 9,531

#### **NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES:**

As discussed further in Note 1.B., the financial statements of the City of Momence, Illinois (the City) are presented on a modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America (GAAP) as established by the Governmental Accounting Standards Board (GASB). These modified cash basis financial statements generally meet the presentation and disclosure requirements applicable to GAAP, in substance, but are limited to the elements presented in the financial statements and the constraints of the measurement and recognition criteria of the modified cash basis of accounting. The more significant of the City's accounting policies are described below.

#### A. Reporting Entity

The City is located in Kankakee County, Illinois, and was chartered in 1891. The City is governed by an elected mayor and eight-member council and provides a full range of services including public safety, public works, health and sanitation, planning, zoning and water and sewer. These financial statements present the City (the primary government) and any component units, entities for which the City is considered to be financially accountable. Blended component units, although legally separate entities are, in substance, part of the City's operations and so data from these units would be combined with data of the City. There are no component units for the City. For financial reporting purposes, the City includes all funds, agencies, boards, commissions and authorities that are controlled by or dependent on the City. Control by or dependence on the City (financial accountability) was determined on the basis of budget adoption, taxing authority, outstanding debt secured by revenues or general obligations of the City, operational independence and/or obligation of the City to finance any deficits that may occur, in accordance with standards established by GASB.

#### B. Basis of Accounting, Measurement Focus and Financial Statement Presentation

The financial statements are presented on a modified cash basis of accounting, which is a basis of accounting other than GAAP as established by GASB. This basis of accounting involves modifications to the cash basis of accounting to report in the statements of net position or balance sheets cash transactions or events that provide a benefit or result in an obligation that covers a period greater than the period in which the cash transaction or event occurred. Such reported balances include investments, interfund receivables and payables, capital assets and related depreciation, and short-term and long-term liabilities arising from cash transactions or events.

This modified cash basis of accounting differs from GAAP primarily because certain assets and their related revenues (such as accounts receivable and revenue for billed or provided services not yet collected and other accrued revenue and receivables) and certain liabilities and their related expenses or expenditures (such as accounts payable and expenses for goods or services received but not yet paid and other accrued expenses and liabilities) are not recorded in these financial statements. In addition, other economic assets, deferred outflows, liabilities, and deferred inflows that do not arise from a cash transaction or event are not reported, and the measurement of reported assets and liabilities does not involve adjustment to fair value.

#### **NOTE 1** - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

If the City utilized the basis of accounting recognized as generally accepted in the United States, the fund financial statements for governmental funds would use the modified accrual basis of accounting, and the fund financial statements for proprietary fund types would use the accrual basis of accounting. All government-wide financial statements would be presented on the accrual basis of accounting.

The government-wide financial statements and the proprietary fund financial statements are reported using the economic resources measurement focus within the limitations of the modified cash basis of accounting. Governmental fund financial statements are reported using the current financial resources measurement focus within the limitations of the modified cash basis of accounting.

#### C. Fund Accounting

The City uses funds to report its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain government functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts. Funds are classified into the following categories: governmental and proprietary.

Governmental funds are used to account for all or most of government's general activities, including the collection and disbursement of earmarked monies (special revenue funds). the acquisition or construction of capital assets (capital projects funds) and the servicing of general long-term debt (debt service funds). The general fund is used to account for all activities of the general government not accounted for in some other fund.

Proprietary funds are used to account for activities similar to those found in the private sector, where the determination of net income is necessary or useful for sound financial administration. Goods or services from such activities can be provided either to outside parties (enterprise funds) or to other departments or agencies primarily within the government (internal service funds).

#### D. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on the overall activities of the City. The effect of material interfund activity has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees charged to external parties for goods or services. The City has no fiduciary activities.

The statement of net position presents the cash, investments and long-term liabilities of the governmental activities and the cash, investments, capital assets and long-term liabilities of the business-type activities of the City at the fiscal year end. As discussed in Note 1.G. capital assets are not presented for the governmental activities.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) fines, fees and charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and standard revenues that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

During the year, the City segregates transactions related to certain city functions or activities in separate funds to aid financial management and to demonstrate legal compliance. Fund financial statements are designed to present financial information of the City at this more detailed level. Separate statements for each fund category - governmental and proprietary - are presented. The emphasis on fund financial statements is on major governmental and enterprise funds, each displayed in a separate column.

Proprietary funds distinguish operating transactions from nonoperating transactions. Operating transactions generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise fund are charges to customers for water and sewer services. Operating expenses for enterprise funds include the cost of providing such services and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The City has elected to report all of its funds as major, even though some of them have not met the criteria requiring such treatment in fiscal year 2015.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City and is used to account for all financial resources of the City unless required to be accounted for in another fund.

The Motor Fuel Tax Fund accounts for the revenues received from motor fuel taxes and expenditures for maintenance of roads.

The Project Fund, a capital projects fund, is used to account for the resources of the bond issuance for the purpose of paying the costs of street, parking lot, sidewalk and lighting improvements within the City.

The Debt Service Fund accounts for payment of principal and interest on the general obligation bonds.

The City reports the following major proprietary fund:

The Water and Sewer Fund is used to account for the provision of water and sewer services to the residents and commercial users within the City.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

#### E. Cash and Cash Equivalents

For the statement of cash flows, the City considers all deposits in demand accounts (cash) and investments with an original maturity of three months or less when purchased to be cash and cash equivalents.

#### F. Investments

Investments consist entirely of certificates of deposit with a maturity of more than three months when purchased and are stated at cost, which approximates fair value.

#### G. Capital Assets

Capital assets, which include property, plant and equipment for business-type activities are reported in the business-type activities columns in the government-wide financial statements and in the fund financial statements for proprietary funds. Capital and infrastructure assets are not recorded in the government-wide financial statements for governmental activities. Capital assets are defined by the City as assets with an initial, individual cost in excess of \$10,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value or service capacity of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Capital assets are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Equipment, furniture and fixtures	3 -10
Sewer infrastructure, wells, water mains, water towers and treatment plant	30-50

#### H. Long-Term Obligations

In the government-wide financial statements and proprietary funds in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or enterprise fund financial statements.

#### NOTE 1 - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### I. Fund Balances/Net Position

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose, or externally imposed by outside entities. Committed fund balance is constrained by formal actions of the City Council, which is considered the City's highest level of decision making authority. Formal actions include resolutions and ordinances approved by the Council. Assigned fund balance represents amounts constrained by the City's intent to use them for a specific purpose. The authority to assign fund balance has been delegated to the Mayor. Any residual fund balance of the General Fund is reported as unassigned.

The City has not adopted a flow of funds policy and therefore applies the flow of funds from GASB Statement No. 54, which prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending the City considers committed funds to be expended first followed by assigned and then unassigned funds. For net position, restricted funds are spent first then unrestricted funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Investment in capital assets represents the City's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset.

None of the restricted net position or restricted fund balance results from enabling legislation adopted by the City.

#### J. Interfund Transactions

During the normal course of operations, the City has transactions between funds. Transfers represent movement of resources from a fund receiving revenue to a fund through which those resources will be expended/expensed and are recorded as other financing sources (uses) in governmental funds and as transfers in proprietary funds. Interfund transactions that would be treated as revenues and expenditures/expenses if they involved organizations external to the City are treated similarly when involving other funds of the City.

#### **NOTE 1** - SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued):

These receivables and payables are classified as "due from other funds" or "due to other funds." Short-term interfund loans, if any, are classified as "interfund receivables/payables." Long-term interfund loans, if any, are classified as "advances to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

Interfund service transactions are accounted for as revenues or expenditures/expenses. Transactions that constitute reimbursements to a fund for expenditures/expenses initially made from it that are properly applicable to another fund are recorded as expenditures/expenses in the reimbursing fund and as reductions of expenditures/expenses in the fund that is reimbursed. All other interfund transactions, except interfund services, transactions and reimbursements, are reported as transfers.

#### K. <u>Use of Estimates</u>

The modified cash basis of accounting used by the City requires management to make estimates and assumptions that affect certain reported amounts and disclosures of the financial statements. Actual results could differ from those estimates.

#### **NOTE 2 - PROPERTY TAX CALENDAR:**

Property taxes are levied each year on all taxable real property located in the City. The certification of tax levy is filed annually on or before the last Tuesday in December based on the assessed valuation as of January 1 of the same year. The City receives property tax distributions shortly after the installment dates and continuing through January of the ensuing year. Accordingly, the City recognized property tax revenue during the year ended April 30, 2015, for collections received from the calendar year 2013 tax levy. Property taxes levied for calendar year 2013, were intended to finance the fiscal year 2015 expenditures. The property taxes levied for the calendar year 2014, which will be collected in fiscal year 2016, are not recorded in these financial statements.

The following information gives significant dates on the property tax calendar of the City:

- The property tax lien date is January 1.
- The annual tax levy ordinance for 2014 was passed in December 2014.
- Property taxes are due to the County Collector in two installments, June 1 and September 1.
- Significant amounts of property taxes for 2014 will be distributed to the City during June 2015 January 2016.

#### NOTE 3 - DEPOSITS WITH FINANCIAL INSTITUTIONS:

Permitted Deposits and Investments – The City's investment policy authorizes the City to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, banker's acceptances, repurchase agreements (meeting certain statutory requirements), certain rated instruments of commercial paper and the state treasurer's investment pool. The City's investment policy limits its deposits and investments to financial institutions that are members of the FDIC system and are capable of posting collateral for amounts in excess of FDIC insurance.

It is the policy of the City to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the City and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objectives of the policy are, in order of priority, safety of principal, return of investment, diversification and public confidence.

Custodial credit risk for deposits with financial institutions is the risk that in the event of bank failure, the City's deposits may not be returned to it. The City's investment policy requires pledging of collateral for all bank balances in excess of federal depository insurance, with the collateral held by the City or an independent third party. At April 30, 2015, the bank balances of deposits not covered by depository insurance were fully collateralized by pledges of securities held by independent third parties.

The City has not adopted a formal cash and investment policy that limits investments based on custodial, credit or interest rate risk. The City minimizes those risks by limiting investments to certificates of deposit, obtaining additional collateral and limiting maturities to less than one year.

Investments consist of the following:

	Governmental Activities	Business-type Activities
Certificates of Deposit	\$ <u>63,571</u>	\$ <u>829,865</u>

#### **NOTE 4 - CAPITAL ASSETS:**

The following is a summary of capital asset activity during the fiscal year:

Balance May 1, 2014	Increases	Decreases	Balance April 30, 2015
\$2,174,779		29 Control of Control	\$2,216,826
6,265,479	<u>206,216</u>	13,588	<u>6,458,107</u>
8,440,258	259,807	25,132	8,674,933
1 352 088	45 818	11 544	1,387,262
		,	5,456,247
6,708,071	<u>160,570</u>	25,132	6,843,509
\$ <u>1,732,187</u>	\$ 99,237	\$ <u>-0-</u>	\$ <u>1,831,424</u>
	May 1, 2014 \$2,174,779 6,265,479 8,440,258 1,352,988 5,355,083 6,708,071	May 1, 2014       Increases         \$2,174,779       \$53,591         6,265,479       206,216         8,440,258       259,807         1,352,988       45,818         5,355,083       114,752         6,708,071       160,570	May 1, 2014         Increases         Decreases           \$2,174,779         \$53,591         \$11,544           6,265,479         206,216         13,588           8,440,258         259,807         25,132           1,352,988         45,818         11,544           5,355,083         114,752         13,588           6,708,071         160,570         25,132

#### **NOTE 5 - INTERFUND DISCLOSURES:**

<u>Interfund receivables and payables</u>. The composition of interfund receivables and payables as of April 30, 2015 is as follows:

Governmental funds:

Due to General Fund from: Motor Fuel Tax Fund

\$2,664

Proprietary funds:

Due to Water and Sewer Fund from:

General Fund

\$35,188

The due from/to other funds represent short-term borrowing that will be repaid in one year.

<u>Interfund transfers</u>. The Motor Fuel Tax Fund transferred \$36,260 to the Debt Service Fund to provide for bond and interest retirement.

#### **NOTE 6 - LONG TERM DEBT:**

The following is a summary of changes in long-term debt of the governmental activities of the City for the year ended April 30, 2015:

	Balance May 1, 2014	Retirements	Balance April 30, 2015	Current Portion
G.O. Bonds (Alternate Revenue Source) Series 2010 Installment Contract 2013	\$410,000 _48,163	\$15,000 18,697	\$395,000 	\$15,000 19,450
	\$ <u>458,163</u>	\$ <u>33,697</u>	\$ <u>424,466</u>	\$ <u>34,450</u>

Long-term debt is comprised of the following:

#### G.O. Bonds (Alternate Revenue Source)

During the fiscal year ended April 30, 2011, the City issued \$450,000 Series 2010 General Obligation Bonds (Alternate Revenue Source), dated November 1, 2010, which mature serially December 1, 2011 through 2030 at various interest rates (interest rate varies from 4.0% to 7.5%). The bonds are to be payable first from receipts of motor fuel taxes then receipts of personal property replacement taxes. The proceeds of the bond issuance were used to finance various public capital infrastructure improvements, including street, lighting, parking lots, and sidewalks.

#### Installment Contract

On October 12, 2012 the City incurred \$75,000 of government obligation contract for the purchase of certain public safety equipment. It is payable in quarterly installments in the amount of \$5.083, including interest at 3.97%, through September 24, 2016.

#### **NOTE 6** - LONG TERM DEBT (Continued):

The annual debt service requirements including interest payments are as follows:

Fiscal Year Ending April 30	General O (Alternate Re Bonds, Se Principal	venue Source)	Installment Co	ontract 2013 Interest
2016 2017 2018 2019 2020 2021 2022 2023 2024 2025 2026 2027 2028 2029 2030	\$ 15,000 20,000 20,000 20,000 20,000 20,000 25,000 25,000 25,000 30,000 30,000 30,000	\$ 20,135 19,085 17,735 16,385 15,085 13,785 12,585 11,785 10,760 9,710 8,635 7,535 6,185 4,805 3,395	\$19,450 10,016	\$ 882 149
2031	35,000 <u>35,000</u>	1,715	3	
Total	\$395,000	\$ <u>179,320</u>	\$29,466	\$ <u>1,031</u>

#### **NOTE 7 - RETIREMENT FUND COMMITMENTS:**

#### Illinois Municipal Retirement Fund

The City's defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available financial report that includes financial statements and required supplementary information for the plan as a whole but not by individual employer. That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523.

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members. IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter.

#### NOTE 7 - RETIREMENT FUND COMMITMENTS (Continued):

Employees hired on or after January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after 10 years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with 10 years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

Employees participating in the IMRF are required to contribute 4.50% of their annual covered salary. The member rate is established by state statute. The City is required to contribute at an actuarially determined rate. The employer rate for calendar year 2014 was 11.88% of payroll. The employer contribution requirements are established and may be amended by the IMRF Board of Trustees.

Annual pension cost and contributions made for the past three years are as follows:

For Calendar <u>Year</u>	Annual Pension Cost (APC)	Percentage of APC Contributed
2014	\$97,122	100%
2013	76,793	100%
2012	68,703	100%

#### **NOTE 8 - RISK MANAGEMENT:**

The City is exposed to various risks of loss including, but not limited to, general liability, property casualty, workers' compensation, employee health and public official liability. To limit exposure to these risks, the City participates in the Illinois Counties Risk Management Trust. Insurance coverage provided for the above risks ranges from \$5,000 to \$7,000,000 with deductibles ranging from \$1,000 to \$5,000 per claim. There are separate deductibles of \$50,000 per claim that apply to flood damages and \$25,000 or 2% of the damaged location; whichever is greater per claim for earthquake damages. The City's policy is to record any related expenditures in the year in which they are notified and pay the assessment. The City is not aware of any additional assessments owed as of April 30, 2015. The City purchases health insurance through a third party indemnity for employee health coverage.

#### **NOTE 9 – LEGAL DEBT MARGIN:**

Assessed valuation - 2014 levy year, net of abatements	\$ <u>48,003,697</u>
Statutory debt limit - 8.625% of assessed valuation	\$ <u>4,140,319</u>
Bonds payable	395,000
Legal debt margin	\$ <u>3,745,319</u>

#### $\underline{\textbf{NOTE 10}} - \textbf{RESTATEMENT OF FUND BALANCE/NET POSITION:}$

The City has restated fund balance and net position for its fund financial statements and government-wide financial statements as of May 1, 2014, to correct and adjust certain long-term outstanding interfund receivables and payables, arose in prior years.

Fund Statements	General Fund	Motor Fuel Tax Fund	Project Fund	Debt Service Fund	Water and Sewer Fund
Fund balance/net position, May 1, 2014 as previously reported	\$362,970	\$156,744	\$(10,223)	\$ 34,809	\$4,681,964
Prior period adjustment: Adjust and correct prior year interfund transactions	25,002	<u>30,045</u>	10,223	(34,809)	( <u>30,461</u> )
Fund balance/net position, May 1, 2014, restated	\$ <u>387,972</u>	\$ <u>186,789</u>	\$ <u>-0-</u>	\$ <u>-0-</u>	\$ <u>4,651,503</u>
Government-Wide Financia	al Satements	Governmenta _Activities		siness-Type Activities	
Net position, May 1, 2014, as previously reported		\$ 86,137 \$4,681,964			
Prior period adjustment: Adjust and correct prior yea transactions	r interfund	<u>30,461</u>		( <u>30,461</u> )	
Net position, May 1, 2014, re	estated	\$ <u>116,598</u>	\$ <u>4</u>	,651,503	



#### CITY OF MOMENCE, ILLINOIS BUDGETARY COMPARISON SCHEDULE - BUDGET BASIS GENERAL FUND

D	Original and Final Budget	Actual
Revenues:	\$ 262,000	e 260.717
General property taxes	\$ 363,000	\$ 369,717
State replacement taxes	32,000	36,853
State income taxes	300,000	321,419
State sales and use taxes	371,000	436,628
Grant revenue	33,500	32,631
Garbage fees Licenses and fees	202,000	201,904
	16,090	17,785
Building and electrical permits	46,000	65,779
Cable and amusement fees	41,000	32,162
Franchise agreements	21,000	32,664
Fines	182,750	139,645 776
Refunds and reimbursements Contributions	1,000	
Rental income	49,000	11,320
Investment income	1,000	2,500 1,002
Miscellaneous		
Miscenaneous	46,221	35,042
Total revenues	1,705,561	1,737,827
Expenditures:		
General government:		
Mayor's department	26,715	24,579
City clerk department	9,445	7,031
City treasurer department	17,050	15,542
Public property department	82,550	64,120
Zoning and planning commission	22,175	20,356
Insurance department	91,650	52,776
Legal department	40,900	31,889
Local improvement department	52,100	51,341
Liquor commission	25	
City hall	20,900	35,709
Total general government	363,510	303,343
Public safety:		
Street lighting	38,600	39,493
Police department	831,150	802,981
Total public safety	869,750	842,474
Public works:		
Engineering department	2,500	2,500
Street and alley department	287,150	266,230
Total public works	289,650	268,730

### CITY OF MOMENCE, ILLINOIS BUDGETARY COMPARISON SCHEDULE - BUDGET BASIS GENERAL FUND

#### (Continued)

	Original and Final Budget	Actual		
Health and welfare: Waste removal Sewer and water department	\$ 206,000	\$	200,972 2,755	
Total health and welfare	 206,000		203,727	
Debt service: Principal retirement Interest expense			18,697 1,634	
Total debt service	 -0-		20,331	
Total expenditures	 1,728,910		1,638,605	
Net change in fund balance	\$ (23,349)	\$	99,222	

#### CITY OF MOMENCE, ILLINOIS NOTE TO BUDGETARY COMPARISON SCHEDULE April 30, 2015

#### **NOTE 1 - BUDGETARY ACCOUNTING:**

The City follows these procedures in establishing the budgetary data reflected in the budgetary comparison schedule:

The City Clerk is required to submit to the City Council an annual estimate of expense for the fiscal year/period commencing May 1, on or before May 15. This estimate contributes to the development of an appropriation ordinance which must be passed during the first quarter of the fiscal year. A public hearing is conducted to obtain taxpayer comments. Responsibility for control of and amendments to the appropriation ordinance rests with the City Council. No supplemental appropriations were necessary during the year.

Appropriations for the General Fund are adopted on a basis consistent with the modified cash basis of accounting. The City Council does not make appropriations for the Motor Fuel Tax Fund.

## CITY OF MOMENCE, ILLINOIS ILLINOIS MUNICIPAL RETIREMENT FUND SCHEDULE OF FUNDING PROGRESS April 30, 2015

Actuarial Valuation Date	tuarial Value of Assets (a)		Lia	parial Accrued bility (AAL) Entry Age (b)	 Infunded L (UAAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UAAL as a Percentage of Covered Payroll ((b-a)/c)
December 31, 2014	\$ 1,631,555	*	\$	1,697,872	\$ 66,317	96.09% *	\$817,525	8.11%
December 31, 2013	1,523,270			1,737,576	214,306	87.67%	698,121	30.70%
December 31, 2012	1,204,357			1,582,649	378,292	76.10%	628,046	60.23%
December 31, 2011	1,350,805			1,643,991	293,186	82.17%	710,211	41.28%
December 31, 2010	1,166,220			1,524,152	357,932	76.52%	795,667	44.99%
December 31, 2009	1,465,544			1,747,138	281,594	83.88%	764,472	36.84%
December 31, 2008	1,652,723			1,822,082	169,359	90.71%	748,299	22.63%
December 31, 2007	2,060,420			1,889,234	(171, 186)	109.06%	738,203	-23.19%
December 31, 2006	1,926,613			1,868,922	(57,691)	103.09%	726,080	-7.95%
December 31, 2005	1,710,944			1,679,872	(31,072)	101.85%	664,257	-4.68%

<sup>\*</sup> On a market value basis, the actuarial value of assets as of December 31, 2014 is \$1,992,726. On a market basis, the funded ratio would be 117.37%.

The actuarial value of assets and accrued liability cover active and inactive members who have service credit with the City of Momence. They do not include amounts for retirees. The actuarial accrued liability for retirees is 100% funded.

# CITY OF MOMENCE, ILLINOIS DEPARTMENTAL SCHEDULE OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION - MODIFIED CASH BASIS WATER AND SEWER FUND

		Water		Sewer		Total
Operating revenues:						
Fees for services	\$	494,059	\$	966,750	\$	1,460,809
Meter sales and tap-on fees		1,985		3,500		5,485
Other operating income	_	647			_	647
Total operating revenues		496,691		970,250		1,466,941
Operating expenses:						
Personal services		170,096		197,743		367,839
Payroll taxes and benefits		58,473		85,198		143,671
Utilities		31,337		167,873		199,210
Insurance		37,478		52,076		89,554
Repairs and maintenance		82,343		175,516		257,859
Materials and supplies		44,258		176,937		221,195
Testing expenses		8,090		2,782		10,872
Waste removal		, , , , , , , , , , , , , , , , , , , ,		74,990		74,990
Chemicals				19,710		19,710
Professional services		10,848		34,878		45,726
Depreciation		45,818		114,752		160,570
Other operating expenses		2,682		24,102		26,784
e mar el comme de contract						
Total operating expenses	_	491,423		1,126,557		1,617,980
Operating income (loss)		5,268		(156,307)		(151,039)
Nonoperating revenues:						
Interest income		1,855		1,963		3,818
Grant revenue				7,139		7,139
Total nonoperating revenues		1,855		9,102		10,957
Change in net position		7,123		(147,205)		(140,082)
Net position, May 1, 2014		2,087,452		2,594,512		4,681,964
Prior period adjustment		(25,136)		(5,325)		(30,461)
Net position, May 1, 2014, restated		2,062,316	_	2,589,187	_	4,651,503
Net position, April 30, 2015	\$	2,069,439	\$	2,441,982	\$	4,511,421

#### CITY OF MOMENCE, ILLINOIS SCHEDULE OF OPERATING EXPENSES - MODIFIED CASH BASIS SEWER DEPARTMENT

				Final	
	Pre	-treatment	T	reatment	Total
Operating expenses:	-				
Personal services			\$	197,743	\$ 197,743
Social security taxes				14,725	14,725
IMRF expense				20,743	20,743
Health insurance				49,730	49,730
Insurance				52,076	52,076
Telephone	\$	677		8,775	9,452
Electricity		55,355		100,676	156,031
Heating		2,390			2,390
Repairs and maintenance		81,288		94,228	175,516
Gas, fuel, & oil				8,964	8,964
Supplies		151,937		16,036	167,973
Testing expenses				2,782	2,782
Waste removal				74,990	74,990
Chemicals		19,710			19,710
Professional services				34,878	34,878
Depreciation				114,752	114,752
Other operating expenses				24,102	24,102
Total operating expenses	\$	311,357	\$	815,200	\$ 1,126,557

#### CITY OF MOMENCE, ILLINOIS SCHEDULE OF ASSESSED VALUATIONS, RATES, EXTENSIONS, AND COLLECTIONS For the tax levy years 2014, 2013, 2012, 2011, and 2010

	2014		2013		2012		2011		2010
Assessed valuations	\$ 48,003,6	597 \$4	48,413,037	\$ 5	1,703,253	\$ 5	3,933,065	\$ 5	5,589,981
Tax rates (percents):									
General corporate	0.25	594	0.2547		0.2350		0.2150		0.2000
IMRF	0.06	528	0.0617		0.0580		0.0530		0.0490
Police protection	0.09	90	0.0973		0.0910		0.0840		0.0780
Liability insurance	0.11	55	0.1135		0.1060		0.0970		0.0910
Workmen's compensation	0.10	16	0.0998		0.0940		0.0860		0.0800
Total tax rates	0.63	183	0.6270		0.5840		0.5350		0.4980
Tax extensions:									
General corporate	\$ 124,5	\$ 808	123,294	\$	121,503	\$	115,956	\$	111,736
IMRF	30.1		29,867		29,988		28,585		27,239
Police protection	47,5	518	47,100		47,050		45,304		43,360
Liability insurance	55,4		54,942		54,805		52,315		50,587
Workmen's compensation	48,7		48,311		48,601		46,382		44,472
Total tax extensions	\$ 306,3		303,514	\$	301,947	\$	288,542	\$	277,394
Tax collections:									
General property tax		\$	299,484	\$	293,929	\$	276,639	\$	276,590
Road and Bridge - Township		•	70,233	4	69,207	4	65,019		65,044
Total tax collections		\$	369,717	\$	363,136	\$	341,658	\$	341,634
Percentage of general property									
tax extensions collected			98.67%		97.34%		95.87%		99.71%